

# **Drake Decommissioning**

**John Romero**

**General Manager, Energy Acquisition Engineering & Planning**

**Scott Shewey**

**Interim Chief Planning and Finance Officer**

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## Agenda

- Initial Board Direction
- Board Inputs for Planning
- Community Engagement Summary
- Comparative Costs
- Rate Drivers
- Accelerated Transmission
- Rate Projections
- Risks/Uncertainties
- Other Considerations
- Recommendations
- Board Decision

## Initial Board Direction

Study decommissioning Drake Power Plant prior to the Board approved EIRP date of no later than 2035

- Analyze 2025 or 2030 decommissioning dates
- Make Drake decision separate from the next EIRP
- Maintain site for utility use, including generation, substation and other critical infrastructure

## Board Inputs for Planning

Complete

December UB

- ✓
- ✓
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- ✓

- Consider early closure of Drake separately from EIRP
- Identify potential redevelopment footprint
- Consider decommissioning Birdsall
- Include financial metrics
- Include phasing decommissioning Drake units 6 and 7
- Identify environmental considerations of the Drake site
- Identify cost of planned transmission
- Include cost to physically decommission and salvage value
- Consider with long-range infrastructure funding
- Include Regional Transmission Organization implications
- ✓ Identify incremental rate impacts of building transmission sooner in relation to the scenarios
- ✓ Rate Impacts of Scenario 3c
- ✓ Provide potential asset value of the Drake property as an off-set to cost

## Community Engagement - Outreach

- Outreach to date:
  - Utilities Board meetings
  - Re: Sources Blog
  - csu.org Website
  - Social Media
  - Insight eNewsletter (CSU employees)
  - Smart Home eNewsletter
  - First Source (business audience)
  - Baseline Survey
  - Connection Newsletter
  - Gazette Reporter Background
  - Gazette and Independent Articles
  - KRDO Radio Interviews
  - KRCC
  - KRDO TV
  - State of the Utilities (Business User Group)
  - Telephone Town Hall
  - In-Person Town Hall

## Community Engagement – Public Opinion

### Quantitative Survey Summary (Aug. 31-Sep. 22, 2017)

- High level awareness on no later than 2035 decommission date
- Majorities equally concerned with air quality, health and the environment, and low-cost electricity
- Majority are willing to pay an additional 1-2% on their electric bills to decommission Drake earlier than 2035, in addition to other anticipated rate increases
- No majority opinion on how the Drake site should be used once the power plant is decommissioned.

## Community Engagement – Public Opinion

### Qualitative Research Summary

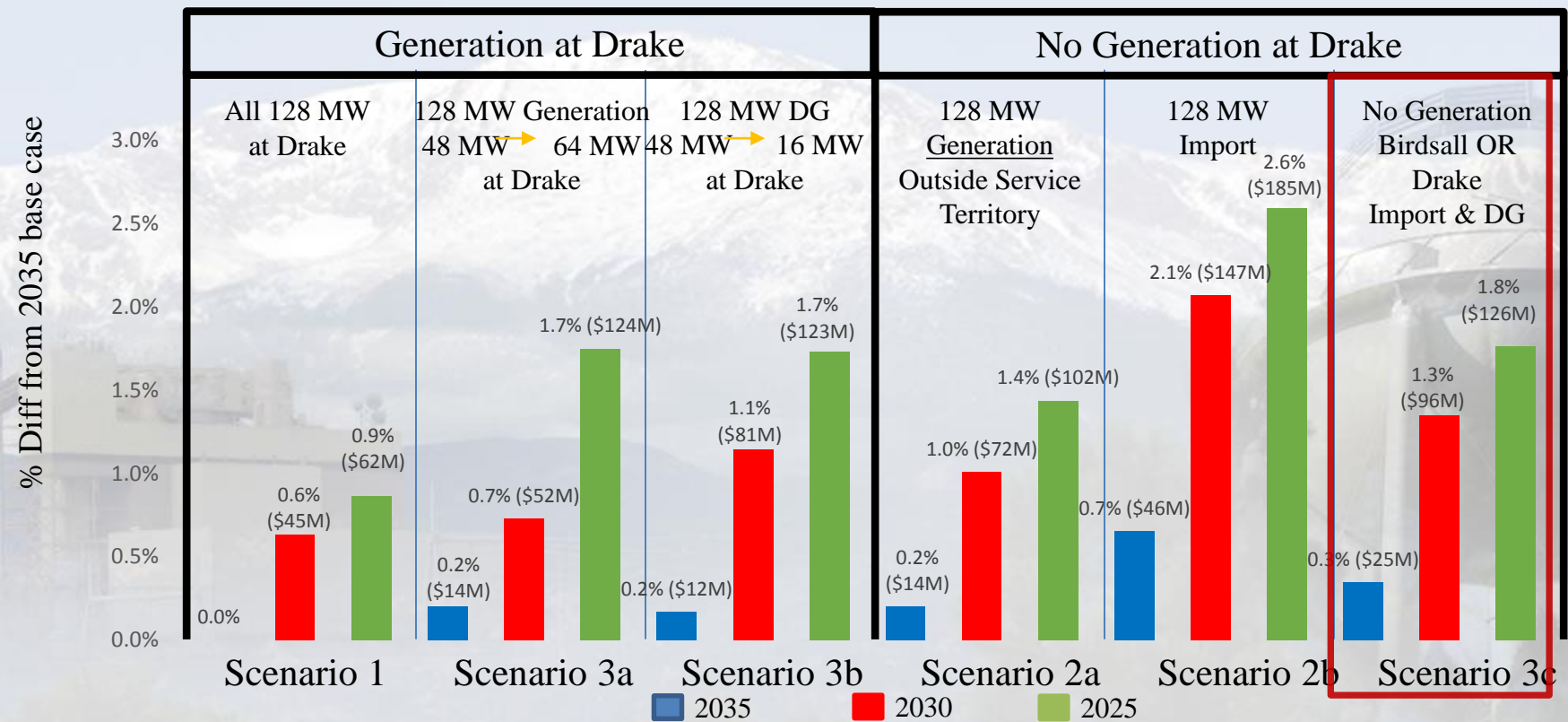
- Telephone Town Hall (Nov. 29, 2017)
  - 1651 Connections
  - Low-cost electricity (56% - 87 respondents) and Air Quality, Health & the Environment (31% - 87 respondents) were primary areas of concern
  - 61% (66 respondents) Not willing to pay more to close Drake early vs. 39% (42 respondents) willing to pay 1% - 5% more to close Drake early
  - Replacement options split between locating new generation at same site (41% - 29 respondents), outside service territory (34% - 24 respondents) and a combination (24% - 17 respondents)
- In-Person Town Hall (Dec. 5, 2017)
  - ~200 in attendance
  - 40 Speakers
  - 30 spoke in support of an early closure of Drake and in favor of more renewable energy
  - 10 spoke in favor of keeping the closure of Drake later and in favor of keeping rates as low as possible

# Drake Planning Discussion

## Comparative Costs

### Generation Solution

### Transmission Solution



All scenarios 25 year NPVs

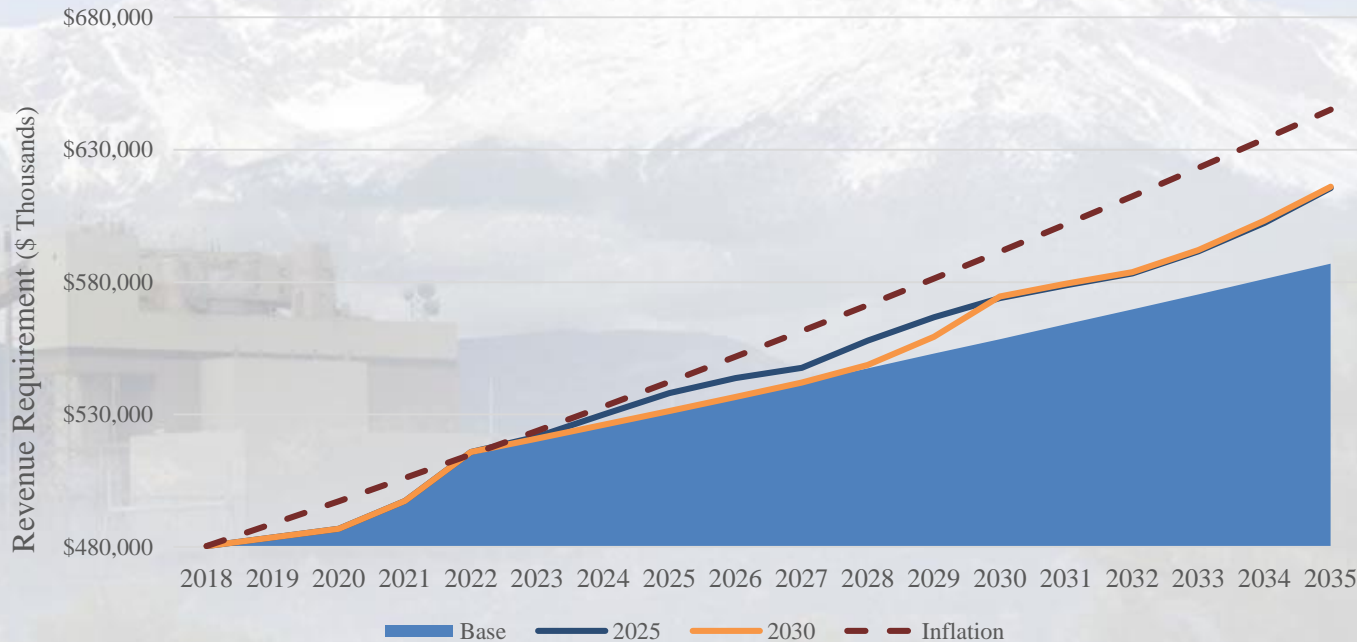
Electricity | Natural Gas | Water | Wastewater



# Drake Planning Discussion

## Comparative Costs

### 3c Decommissioning Scenarios

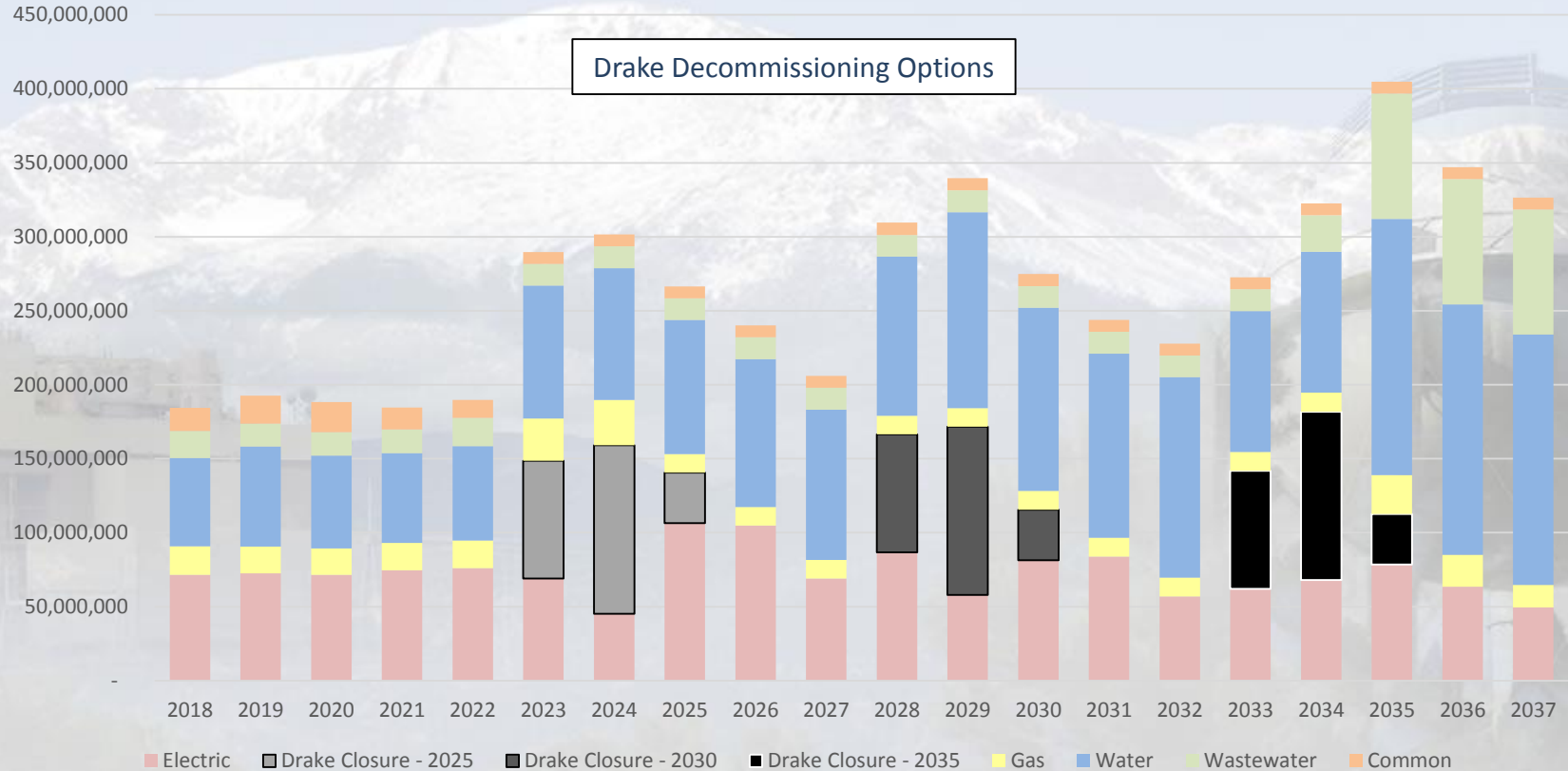


### Assumptions

- Costs inflated to year spent
- 5 Yr Plan Rev. Requirement  
2023-2035 1% growth
- 0.6% 2019 Energy Vision
- Proprietary Fuel Forecast  
Current price curves
- Inflation at 1.75%

# Drake Planning Discussion

## Comparative Costs: Potential Infrastructure Investments (in thousands, in 2017 dollars) Drake 3c Scenarios

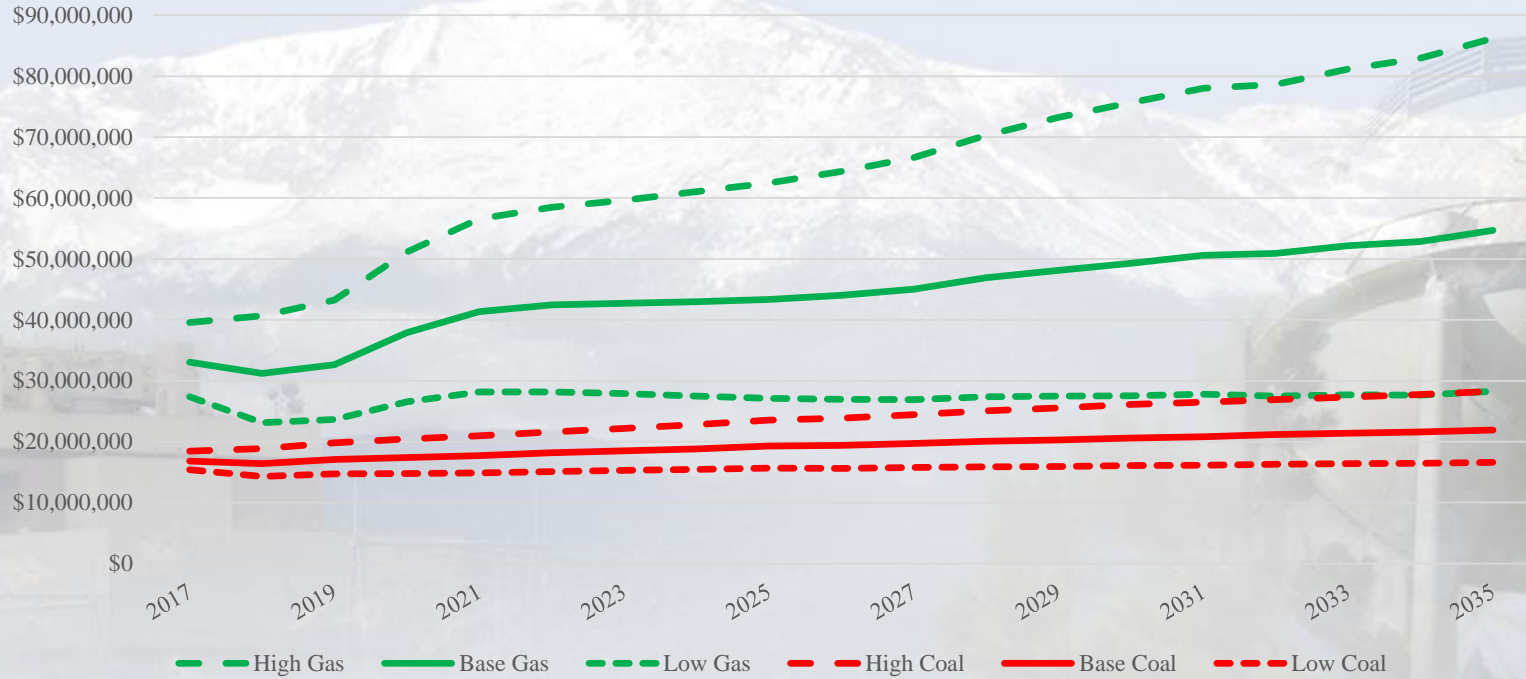


## 3c Rate Drivers

- Fuel Forecast
- Debt Service
- Operation & Maintenance Cost

# Drake Planning Discussion

## Fuel Price Forecast



Source: ABB Consulting

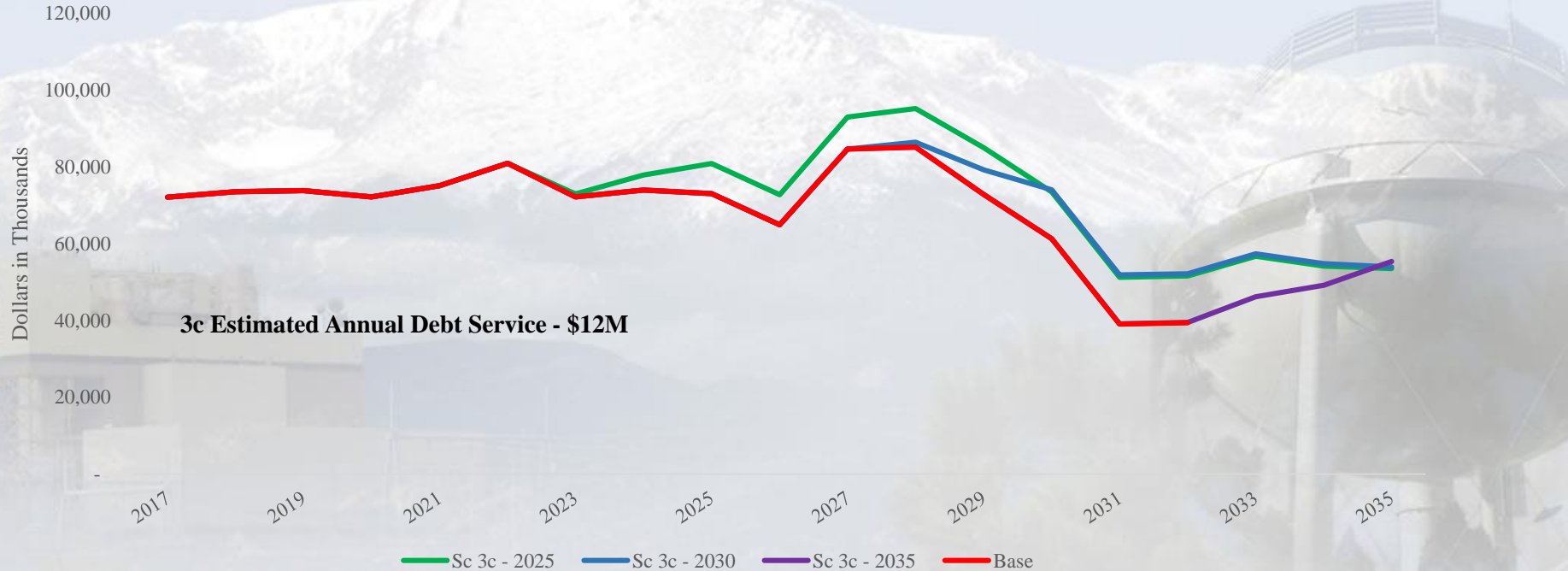
# Drake Planning Discussion

3c Retirement Scenario		Additional Forecast Fuel Costs to Customers for pre-2035 retirement*
2025	Low Fuel	\$25M
	Base	\$110M
	High Fuel	\$215M
2030	Low Fuel	\$15M
	Base	\$65M
	High Fuel	\$125M

\* Table represents changes in fuel commodity costs only

# Drake Planning Discussion

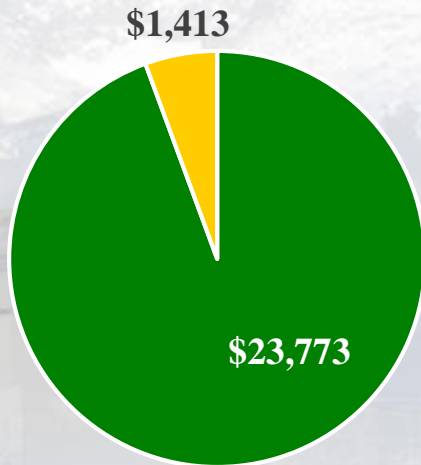
## Electric Debt Service



# Drake Planning Discussion

## Operation & Maintenance Costs

10yr Avg Non-Fuel O&M Cost  
\$ in 000's



■ Drake ■ Birdsall

<u>Estimated Annual O&amp;M Impact</u>	<u>\$ MM</u>
Drake/Birdsall O&M Reduction	(\$21)
Estimated 3c O&M	4
<b>Annual Net O&amp;M Impact</b>	<b>(\$17)</b>

# Drake Planning Discussion

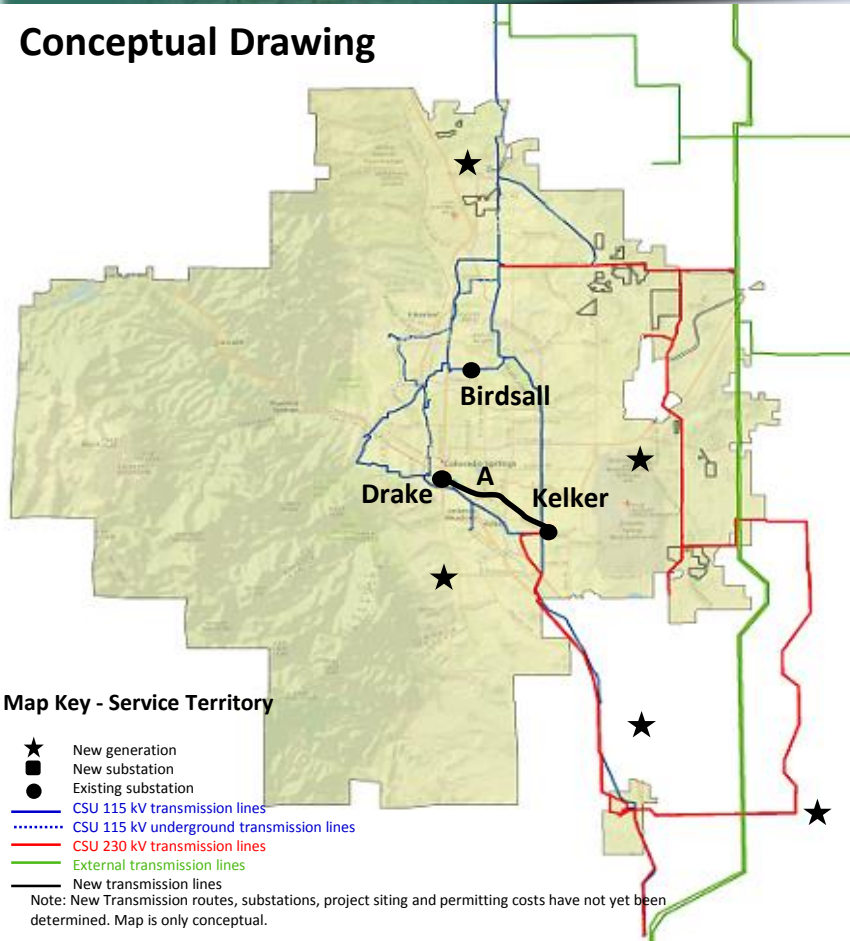
<u>3c Rate Drivers</u>	<u>\$ MM</u>
Debt Service on New Generation*	\$12
Debt Service Coverage*	10
Non-Labor O&M Cost Reductions	(17)
<b>Annual Non-Fuel Rate Drivers</b>	<b>\$5</b>
Additional Fuel Cost (base)	13
<b>Estimated Annual Rate Impact</b>	<b>\$18</b>

\* \$280 million, 70% debt funded at 5% over 30 years



# Drake Planning Discussion

## Conceptual Drawing



## Scenario #3c: Distributed Generation – No Generation at Drake or Birdsall

- Requires 192MW initially and an additional 80MW over 30 years inside or outside service territory

### Transmission Estimated Costs

Year of Decommission

Project A for \$26M

#### Advantage

- Downtown aesthetics
- Portion available for redevelopment
- No generation at Drake or Birdsall, but generation at military bases and import
- Allows transmission solution and gives flexibility

#### Disadvantage

- Potential permitting and siting challenges
- Gas availability unknown
- Back-up fuel
- Constrained gas pipeline capacity
- Microgrids are complex
- Transmission project
- Operation of multiple sites

## Accelerated Transmission

- \$26M additional capital spread from 2020 – 2023
- 0.25% incremental rate impact

# Drake Planning Discussion

**Colorado Springs Utilities  
 Estimated Typical Monthly Electric Bill  
 Scenario 3c (Base Fuel)**

<b>Rate Schedule</b>	<b>Base Case</b>	<b>Increase/ (Decrease)</b>	<b>% Change</b>	<b>2025 - 2035 Cummulative Increase</b>	<b>2030 - 2035 Cummulative Increase</b>
<u>(a)</u>	<u>(b)</u>	<u>(c)</u>	<u>(d)</u> [(c) / (b)]	<u>(e)</u>	<u>(f)</u>
<b>Residential</b>					
Electric - Non-fuel	\$ 69.70	\$ 1.81	2.6%		
Fuel Capacity & ECA	18.69	2.27	12.1%		
<b>Electric Service Total</b>	<b>\$ 88.39</b>	<b>\$ 4.08</b>	<b>4.6%</b>	<b>\$ 489.74</b>	<b>\$ 244.87</b>
<b>Commercial</b>					
Electric - Non-fuel	\$ 421.03	\$ 3.79	0.9%		
Fuel Capacity & ECA	158.40	19.23	12.1%		
<b>Electric Service Total</b>	<b>\$ 579.43</b>	<b>\$ 23.02</b>	<b>4.0%</b>	<b>\$ 2,762.28</b>	<b>\$ 1,381.14</b>
<b>Industrial</b>					
Electric - Non-fuel	\$ 22,401.74	\$ 89.61	0.4%		
Fuel Capacity & ECA	10,177.60	1,235.56	12.1%		
<b>Electric Service Total</b>	<b>\$ 32,579.34</b>	<b>\$ 1,325.17</b>	<b>4.1%</b>	<b>\$ 159,020.11</b>	<b>\$ 79,510.06</b>

Projected rate increases for Drake decommissioning only  
 using 2017 cost of service study

## Risks/Uncertainties

- Fuel Price Volatility
- Regional Transmission Organization
- Regulatory Requirements
- Tax Policy
- Breakthrough Technologies
- Net Land Value
- Plant Investment
- Workforce Planning

## Other Considerations

- Economic development
- Community reputation
- Air quality, health and environment
- Downtown aesthetics
- Military resiliency

## Recommendations

- Support Scenario 3c - distributed generation and import power options
- No replacement generation at Drake or Birdsall
- Accelerate transmission projects (2023)
  - Provides maximum flexibility on all scenarios and all closure dates (2025-2035)
  - Retain consultant to advance transmission projects (2018)
- Complete Site Assessment Studies (2019)
  - Appraisal
  - Phase 2 Environmental
  - Salvage Value
- Complete RTO effort (2019)
- Conduct EIRP (2020)

# Drake Planning Discussion

## Board Decision